

*CITY OF MONTICELLO, ILLINOIS*

*ANNUAL FINANCIAL REPORT*

*For the year ended December 31, 2018*

**May, Cocagne & King, P.C.**

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Certified Public Accountants & Consultants

**CITY OF MONTICELLO, ILLINOIS**

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**December 31, 2018**

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**CITY OF MONTICELLO, ILLINOIS**

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# May, Cocagne & King, P.C.

Certified Public Accountants and Consultants

1353 E. MOUND ROAD, SUITE 300 DECATUR, ILLINOIS 62526-9344 217/875-2655 FAX 217/875-1660

ANDREW D. THOMAS  
HELGA J. TOWLER  
WILLIAM R. MOSS  
CATHERINE J. MANSUR  
STEVEN R. GROHNE  
MARK S. WOOD  
CRAIG T. NEGANGARD  
DAVID S. BROWN

## INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and  
Members of the City Council  
City of Monticello, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Monticello, Illinois as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Basis for Qualified Opinion

The City's financial statements do not disclose Governmental Accounting Standards Board Statement 45 *Accounting and Financial Reporting for Post-Employment Benefit Other Than Pensions*. The amount by which this disclosure would affect the financial statements is not reasonably determined.

### Qualified Opinion

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion" paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position - modified cash basis of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Monticello, Illinois, as of December 31, 2018, and the respective changes in financial position - modified cash basis thereof for the year then ended in accordance with the basis of accounting as described in Note 1.

### Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Monticello, Illinois' basic financial statements. The schedules presented in the other supplementary section as listed in the table of contents, which are the responsibility of management, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

*May, Cocagne & King, P.C.*

Decatur, Illinois  
May 23, 2019

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF NET POSITION - MODIFIED CASH BASIS**

**December 31, 2018**

	Governmental Activities	Business-type Activities	Total
<b><u>ASSETS</u></b>			
Current Assets:			
Cash	\$ 2,748,528	712,561	3,461,089
Investments	6,797,878	478,443	7,276,321
Internal balances	908,918	(908,918)	
Other current assets	12,374		12,374
Total current assets	10,467,698	282,086	10,749,784
Capital Assets, net:			
Nondepreciable	2,623,908	11,702,703	14,326,611
Depreciable	7,905,587	1,985,164	9,890,751
TOTAL ASSETS	20,997,193	13,969,953	34,967,146
<b><u>LIABILITIES</u></b>			
Current Liabilities:			
Customer deposits		19,625	19,625
Current portion of unamortized bond premium	1,849		1,849
Other current liabilities	491		491
Due within one year:			
Long-term debt	497,987	385,960	883,947
Total current liabilities	500,327	405,585	905,912
Long-term Liabilities:			
Unamortized bond premium	9,089		9,089
Due in more than one year:			
Long-term debt	2,963,017	10,789,823	13,752,840
TOTAL LIABILITIES	3,472,433	11,195,408	14,667,841
<b><u>NET POSITION</u></b>			
Net investment in capital assets	7,068,491	2,512,084	9,580,575
Restricted for:			
Debt service	65,517		65,517
Road construction and improvements	6,219,267		6,219,267
Unrestricted	4,171,485	262,461	4,433,946
TOTAL NET POSITION	\$ 17,524,760	2,774,545	20,299,305

See Notes to Financial Statements.

CITY OF MONTICELLO, ILLINOIS

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the year ended December 31, 2018

	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position		Total
		Charge for Services	Grants and Contributions	Governmental Activities	Business-type Activities	
<b>Functions/Programs</b>						
Governmental Activities:						
City administration	\$ 1,119,261	109,236		(1,010,025)		(1,010,025)
Public safety	1,140,225	24,397		(1,115,828)		(1,115,828)
Public works	1,941,822	119,958		(1,821,864)		(1,821,864)
Parks and recreation	572,310	170,459		(401,851)		(401,851)
Interest on long-term	165,744			(165,744)		(165,744)
Total governmental activities	4,939,362	424,050	-	(4,515,312)	-	(4,515,312)
Business-type activities:						
Water	625,310	713,538			88,228	88,228
Sewer	725,952	959,159			233,207	233,207
Total business-type activities	1,351,262	1,672,697	-	-	321,435	321,435
Total government	\$ 6,290,624	2,096,747	-	(4,515,312)	321,435	(4,193,877)
General revenues:						
Taxes:						
Property taxes				1,256,132		1,256,132
Sales taxes				1,126,265		1,126,265
Other local taxes				155,173		155,173
Illinois income tax				531,310		531,310
Motor fuel tax				202,451		202,451
Replacement tax				1,137,539		1,137,539
Investment income				109,181	1,406	110,587
Refundable tax credit				46,136		46,136
Transfers				92,100	(92,100)	
Total general revenues				4,656,287	(90,694)	4,565,593
Change in net position				140,975	230,741	371,716
Net position, beginning, as restated				17,383,785	2,543,804	19,927,589
Net position, ending				\$ 17,524,760	2,774,545	20,299,305

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES -  
MODIFIED CASH BASIS - GOVERNMENTAL FUNDS**

**December 31, 2018**

	General Fund	Special Revenue Funds			Total
		Tax Increment Financing Fund	Motor Fuel Tax Fund	Working Cash Fund	
<b><u>ASSETS</u></b>					
Cash	\$ 1,827,166	403,941	508,003	9,418	2,748,528
Investments	568,097	158,234	5,711,264	360,283	6,797,878
Due from other funds	212,712			709,381	922,093
Other current assets	12,374				12,374
<b>TOTAL ASSETS</b>	<b>2,620,349</b>	<b>562,175</b>	<b>6,219,267</b>	<b>1,079,082</b>	<b>10,480,873</b>
<b><u>LIABILITIES AND FUND BALANCES</u></b>					
Liabilities:					
Due to other funds	13,175				13,175
Other current liabilities	491				491
<b>Total liabilities</b>	<b>13,666</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>13,666</b>
Fund Balances:					
Restricted	43,782	21,735	6,219,267		6,284,784
Committed	1,085,480			336,352	1,421,832
Assigned		540,440		742,730	1,283,170
Unassigned	1,477,421				1,477,421
<b>Total fund balances</b>	<b>2,606,683</b>	<b>562,175</b>	<b>6,219,267</b>	<b>1,079,082</b>	<b>10,467,207</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 2,620,349</b>	<b>562,175</b>	<b>6,219,267</b>	<b>1,079,082</b>	<b>10,480,873</b>

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**RECONCILIATION OF THE STATEMENT OF ASSETS,  
LIABILITIES AND FUND BALANCES - MODIFIED  
CASH BASIS - GOVERNMENTAL FUNDS TO THE  
STATEMENT OF NET POSITION - MODIFIED CASH BASIS -  
GOVERNMENTAL ACTIVITIES  
December 31, 2018**

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Amounts reported for governmental activities in the statement of net position are different because:

Total fund balance per statement of assets, liabilities and fund balances - modified cash basis	\$ 10,467,207
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	10,529,495
Unamortized premiums on bond issuance are not reported on fund financial statements	(10,938)
Long-term debt not reported on modified cash basis fund financial statements	<u>(3,461,004)</u>
Net position of governmental activities	<u>\$ 17,524,760</u>

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF REVENUES RECEIVED, EXPENDITURES  
DISBURSED AND CHANGES IN FUND BALANCES -  
MODIFIED CASH BASIS - GOVERNMENTAL FUNDS  
For the year ended December 31, 2018**

	General Fund	Special Revenue Funds			Total
		Tax Increment Financing Fund	Motor Fuel Tax Fund	Working Cash Fund	
<b>Revenues received:</b>					
Property taxes	\$ 869,222	386,910			1,256,132
Sales taxes	1,126,265				1,126,265
Other local taxes	155,173				155,173
Illinois income tax	531,310				531,310
Motor fuel tax			202,451		202,451
Personal property replacement taxes	1,137,539				1,137,539
Franchise revenue	109,236				109,236
Police revenue	24,397				24,397
Miscellaneous revenue	157,966				157,966
Interest	2,598	497	100,460	5,626	109,181
Recreation revenue	170,459				170,459
Refundable tax credit	25,473	20,663			46,136
<b>Total revenues received</b>	<b>4,309,638</b>	<b>408,070</b>	<b>302,911</b>	<b>5,626</b>	<b>5,026,245</b>
<b>Expenditures disbursed:</b>					
<b>Current:</b>					
City administration	940,333	1,668			942,001
Public safety	1,083,648				1,083,648
Public works	1,297,365		373,107		1,670,472
Parks and recreation	389,439				389,439
<b>Debt service:</b>					
Principal	350,651	70,000			420,651
Interest	101,336	63,208			164,544
Bond issuance costs	700	500			1,200
Capital outlay	636,301	121,254			757,555
<b>Total expenditures disbursed</b>	<b>4,799,773</b>	<b>256,630</b>	<b>373,107</b>	<b>-</b>	<b>5,429,510</b>
<b>Excess (deficiency) of revenues received received over (under) expenditures disbursed</b>	<b>(490,135)</b>	<b>151,440</b>	<b>(70,196)</b>	<b>5,626</b>	<b>(403,265)</b>
<b>Other financing sources (uses):</b>					
Note payable proceeds	530,000				530,000
Transfers in (out)	85,020	7,080			92,100
<b>Total other financing sources</b>	<b>615,020</b>	<b>7,080</b>	<b>-</b>	<b>-</b>	<b>622,100</b>
<b>Net change in fund balances</b>	<b>124,885</b>	<b>158,520</b>	<b>(70,196)</b>	<b>5,626</b>	<b>218,835</b>
<b>Fund balances, beginning, as restated</b>	<b>2,481,798</b>	<b>403,655</b>	<b>6,289,463</b>	<b>1,073,456</b>	<b>10,248,372</b>
<b>Fund balances, ending</b>	<b>\$ 2,606,683</b>	<b>562,175</b>	<b>6,219,267</b>	<b>1,079,082</b>	<b>10,467,207</b>

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**RECONCILIATION OF THE STATEMENT OF REVENUES RECEIVED,  
EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES -  
MODIFIED CASH BASIS - GOVERNMENTAL FUNDS WITH THE STATEMENT  
OF ACTIVITIES - MODIFIED CASH BASIS - GOVERNMENTAL ACTIVITIES  
For the year ended December 31, 2018**

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Net change in fund balances - governmental funds \$ 218,835

Amounts reported for governmental activities in the Statement of Activities differs from the amounts reported in the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their useful lives as depreciation expense or are allocated to the appropriate functional expense when the cost is below the capitalization threshold. This activity is reconciled as follows:

Cost of assets capitalized	546,001
Depreciation expense	(478,353)
Proceeds from purchase of a capitalized asset	(38,008)

Proceeds from (repayments of) financing are a revenue (expenditure) in the governmental funds, but the proceeds increase (repayments reduce) long-term liabilities in the Statement of Net Position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities:

Proceeds from long-term debt	(530,000)
Principal payments on long-term debt	420,651
Amortization of bond premium	1,849

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Change in net position of governmental activities \$ 140,975

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF NET POSITION - MODIFIED CASH BASIS -  
 PROPRIETARY FUNDS  
 December 31, 2018**

	Waterworks Fund	Water Escrow Fund	Sewerage Operation and Maintenance Plant Fund	Total
<b><u>ASSETS</u></b>				
Current Assets:				
Cash	\$ 298,129	9,115	405,317	712,561
Investments	27,834	16,000	434,609	478,443
Due from other funds	3,536		3,639	7,175
Capital Assets, net:				
Nondepreciable	26,369		11,676,334	11,702,703
Depreciable	1,171,465		813,699	1,985,164
TOTAL ASSETS	1,527,333	25,115	13,333,598	14,886,046
<b><u>LIABILITIES</u></b>				
Current Liabilities:				
Customer deposits		19,625		19,625
Due within one year:				
Long-term debt	105,893		280,067	385,960
Due to other funds			916,093	916,093
Total current liabilities	105,893	19,625	1,196,160	1,321,678
Due in more than one year:				
Long-term debt	340,404		10,449,419	10,789,823
TOTAL LIABILITIES	446,297	19,625	11,645,579	12,111,501
<b><u>NET POSITION</u></b>				
Net investment in capital assets	751,537		1,760,547	2,512,084
Unrestricted	329,499	5,490	(72,528)	262,461
TOTAL NET POSITION	\$ 1,081,036	5,490	1,688,019	2,774,545

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF REVENUES RECEIVED, EXPENSES  
DISBURSED AND CHANGES IN NET POSITION -  
- MODIFIED CASH BASIS - PROPRIETARY FUNDS  
For the year ended December 31, 2018**

	Waterworks Fund	Water Escrow Fund	Sewerage Operation and Maintenance Plant Fund	Total
Operating revenues received	\$ 713,538		959,159	1,672,697
Operating expenses disbursed:				
Operations, other than employee benefits	296,299		213,800	510,099
Employee benefits	236,519		320,654	557,173
Depreciation	46,767		68,584	115,351
Capital improvements	26,575		119,305	145,880
Total operating expenses disbursed	606,160	-	722,343	1,328,503
Excess of operating revenues received over expenses disbursed	107,378	-	236,816	344,194
Non-operating revenues received (expenses disbursed):				
Investment earnings	369		1,037	1,406
Interest expense	(19,150)		(3,609)	(22,759)
Other financing sources (uses):				
Transfer in/(out)	(102,100)		10,000	(92,100)
Change in net position	(13,503)	-	244,244	230,741
Total net position, beginning	1,094,539	5,490	1,443,775	2,543,804
Total net position, ending	\$ 1,081,036	5,490	1,688,019	2,774,545

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS -  
PROPRIETARY FUNDS**

**For the year ended December 31, 2018**

	Waterworks Fund	Water Escrow Fund	Sewerage Operation and Maintenance Plant Fund	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers	\$ 713,538	3,378	959,159	1,676,075
Payments to suppliers	(322,874)		(333,105)	(655,979)
Payments to employees	(236,519)		(320,654)	(557,173)
<b>Net cash flows from operating activities</b>	<b>154,145</b>	<b>3,378</b>	<b>305,400</b>	<b>462,923</b>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>				
Transfers from (to) other funds	(103,080)		10,000	(93,080)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Purchase of capital assets			(6,171,430)	(6,171,430)
Principal proceeds of long-term debt			6,170,000	6,170,000
Principal paid on long-term debt	(102,363)		(24,491)	(126,854)
Capitalized debt interest, WWTP			(130,496)	(130,496)
Interest paid	(19,150)		(3,609)	(22,759)
<b>Net cash flows from capital and related financing activities</b>	<b>(121,513)</b>	<b>-</b>	<b>(160,026)</b>	<b>(281,539)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest received	369		1,037	1,406
<b>Net cash flows from investing activities</b>	<b>369</b>	<b>-</b>	<b>1,037</b>	<b>1,406</b>
Net increase (decrease) in cash and cash equivalents	(70,079)	3,378	156,411	89,710
Cash and cash equivalents, beginning of year	396,042	5,737	683,515	1,085,294
Cash and cash equivalents, end of year	\$ 325,963	9,115	839,926	1,175,004

(Continued)

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS -  
 PROPRIETARY FUNDS (Continued)  
 For the year ended December 31, 2018**

	Waterworks Fund	Water Escrow Fund	Sewerage Operation and Maintenance Plant Fund	Total
<b>RECONCILIATION OF EXCESS (DEFICIENCY)            OF OPERATING REVENUES RECEIVED OVER            OVER (UNDER) EXPENSES DISBURSED</b>				
Excess of operating revenues received over expenses disbursed	\$ 107,378		236,816	344,194
Adjustments to reconcile excess (deficiency) of operating revenues received over (under) expenses disbursed to net cash from operating activities:				
Depreciation	46,767		68,584	115,351
Decrease in customer deposits		3,378		3,378
<b>Net cash flows from operating activities</b>	<b>\$ 154,145</b>	<b>3,378</b>	<b>305,400</b>	<b>462,923</b>

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF NET POSITION - MODIFIED CASH BASIS -  
FIDUCIARY FUNDS**

**December 31, 2018**

	Police Pension Fund
<hr/>	
<b><u>ASSETS</u></b>	
Cash and cash equivalents	<u>\$ 1,199,302</u>
<b><u>NET POSITION</u></b>	
Held in trust for police pension benefits	<u>\$ 1,199,302</u>

See Notes to Financial Statements.

**CITY OF MONTICELLO, ILLINOIS**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
- MODIFIED CASH BASIS - FIDUCIARY FUNDS**

**For the year ended December 31, 2018**

	Police Pension Fund
<hr/>	
Additions:	
Contributions:	
Employee	\$ 29,884
Employer	211,346
	<hr/>
Total contributions	241,230
Investment income	9,518
	<hr/>
Total additions	250,748
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Deductions:	
Fees	2,962
Disability payments	26,385
Retirement payments	101,772
Death benefit	31,679
	<hr/>
Total deductions	162,798
	<hr/>
Change in net position	87,950
Net position, beginning	1,111,352
	<hr/>
Net position, ending	\$ 1,199,302
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See Notes to Financial Statements.

# CITY OF MONTICELLO, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS

December 31, 2018

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### Note 1 - Summary of Significant Accounting Policies

**Reporting Entity:** The City of Monticello (City) is the basic level of government which has financial accountability and control over all municipal activities related to the operations of the City of Monticello, Piatt County, Illinois. The City receives funding from local and state sources and must comply with the requirements of these funding sources. The City is not included in any other governmental "reporting entity" as defined by GASB, as the Mayor and Council members are elected by the public and have decision making authority, the authority to levy taxes, the power to designate management, the ability to significantly influence operations and primary accountability for fiscal matters.

**Principals Used to Determine the Scope of the Reporting Entity:** The City of Monticello has developed criteria used in determining whether a governmental unit should be a part of its reporting entity. The criteria include, but are not limited to, whether the City exercises oversight responsibility (which includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters), scope of public service and special financial relationships.

Based on the above criteria, all governmental components associated with the City of Monticello are included herein.

**Basis of Presentation:** The City's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements: The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental and business-type activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program. Revenues that are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the City.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, interfund services provided and used are not eliminated in the process of consolidation.

Fund Financial Statements: During the year, the City segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information at this more detailed level. Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column.

## CITY OF MONTICELLO, ILLINOIS

### NOTES TO FINANCIAL STATEMENTS (Continued) December 31, 2018

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#### Note 1 - Summary of Significant Accounting Policies, continued

**Fund Accounting:** The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, cash receipts and disbursements. City resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The various funds are grouped, in the financial statements in this report, into fund categories as follows:

Governmental Funds: Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund - The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in other funds.

Tax Increment Financing Fund - The Tax Increment Financing Fund is used to account for receipt of property taxes allocated to tax increment financing districts that are restricted for specific purposes by law.

Motor Fuel Tax Fund - The Motor Fuel Tax Fund is used to account for the proceeds of specific revenue sources (other than special assessments, fiduciary, or major capital projects) that are legally restricted to expenses for the purpose of street maintenance and improvement.

Working Cash Fund - The Working Cash Fund is used to account for financial resources held by the City to be used for ordinary and necessary expenditures for all general and specific corporate purposes, including to provide financing for the acquisition, construction and installation of public improvements and infrastructure, and related facilities and costs.

Proprietary Funds: The Waterworks, Water Escrow and Sewerage Operation and Maintenance Plant Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Fiduciary Funds: Fiduciary funds are used to account for assets held by the City as a trustee for individuals, private organizations and/or other governmental units. The City reports the following fiduciary fund:

Police Pension Fund - The Pension Fund accumulates resources to provide pension benefit to qualified City employees.

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

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**Note 1 - Summary of Significant Accounting Policies, continued**

**Measurement Focus:**

Government-wide Financial Statements: The government-wide financial statements are prepared using a flow of economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined below.

Fund Financial Statements: All governmental funds are accounted for using a flow of current financial resources measurement focus, as applied to the modified cash basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reflects the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The proprietary funds utilize an “economic resources” measurement focus, as applied to the modified cash basis of accounting. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent, financial, or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net position.

This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

Basis of Accounting: In the government-wide Statement of Net Position and the Statement of Activities and the fund financial statements, governmental and business-type activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenses when they result from cash transactions with a provision for depreciation in the government-wide statements and proprietary fund statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

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**Note 1 - Summary of Significant Accounting Policies, continued**

**Budgets and Budgetary Accounting:** The City follows these procedures in establishing its budgetary data:

1. City budget officer submits a tentative City budget to the City Council. Open Committee Meeting discussions are held on the annual budget.
2. The Council typically approves the City budget before the beginning of the fiscal year.
3. The Appropriation Ordinance is based on the annual budget. A notice of public hearing for the Appropriation Ordinance is published not less than 10 days prior to such hearing, and a copy of the tentative appropriation ordinance is made available for public inspection. Public hearing is conducted to obtain taxpayer comments.
4. The City certificates of levy are filed with the County Clerk on or before the second Tuesday in December.
5. Budgets for the General Fund, Waterworks Fund, Sanitation Fund, Tax Increment Fund and Motor Fuel Tax Fund are adopted consistently on the cash basis which is not in accordance with U.S. generally accepted accounting principles (GAAP). No budgets were prepared for the Working Cash Fund and Water Escrow Fund this year.
6. The City approved its budget for the year ended December 31, 2018 on December 11, 2017.

**Cash and Cash Equivalents:** For purposes of the statement of cash flows - modified cash basis for proprietary funds, the City considers all highly liquid investments with maturities of three months or less when purchased to be cash equivalents.

	Waterworks Fund	Water Escrow Fund	Sewerage Operation and Maintenance Plant Fund
Statement of Net Position - Modified Cash Basis amounts:			
Cash	\$ 298,129	9,115	405,317
Investments (money market accounts)	27,834		434,609
Cash and cash equivalents	\$ 325,963	9,115	839,926

**Investments:** Investments consist of money market accounts and certificates of deposit with maturities of three months or more and are stated at cost, without provision for accrued interest.

CITY OF MONTICELLO, ILLINOIS

NOTES TO FINANCIAL STATEMENTS (Continued)  
December 31, 2018

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**Note 1 - Summary of Significant Accounting Policies, continued**

**Capital Assets:** General capital assets are capital assets which are associated with and generally arise from governmental activities and result from expenditures in governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

Capital assets purchased or acquired with an original cost of \$ 25,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at their fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The City, which qualifies as a phase 3 government under GASB Statement No. 34, elected not to retroactively report infrastructure assets. However, any infrastructure assets acquired or constructed after July 1, 2003 with an original cost of \$ 100,000 or more will be capitalized.

All capital assets are depreciated, except for land and construction in process. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land improvements	20 years
Buildings	30 - 50 years
Machinery and equipment	5 - 15 years
Infrastructure	50 years

**Accumulated Unpaid Vacation, Sick-pay, and Other Employee Benefit Amounts:** Accumulated unpaid vacation, sick-pay, and other employee benefit amounts are recognized when the checks are written, in accordance with the cash basis of accounting. The total unpaid vacation pay, sick-pay, personal leave, and comp time accumulated at December 31, 2018, is \$ 15,539, \$ 204,244, \$ 3,880, and \$ 11,369, respectively.

**Deferred Outflows/Inflows of Resources:** In addition to assets, statements of financial position include a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City does not have any of this type of item.

In addition to liabilities, statements of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City does not have any of this type of item.

## CITY OF MONTICELLO, ILLINOIS

### NOTES TO FINANCIAL STATEMENTS (Continued) December 31, 2018

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#### Note 1 - Summary of Significant Accounting Policies, continued

**Risk Management:** The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The City joined other governmental units and became a member of the Illinois Municipal League Risk Management Association (IMLRMA), a public entity risk pool currently operating as a common risk management and insurance program for member governmental units. The City pays an annual premium to IMLRMA for its general insurance coverage.

IMLRMA is self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of \$ 8,000,000 for each insured event. Management believes such coverage is sufficient to preclude any significant uninsured losses to the City. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

**Use of Estimates:** Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities and reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Net Position:** Net position is classified into three components - (1) net investment in capital assets, (2) restricted, and (3) unrestricted. These classifications are defined as follows:

- Net investment in capital assets - This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance of this category.
- Restricted net position - This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position - This category represents net position of the entity, not restricted for any project or other purpose.
  - In 2007, the City council approved a motion setting aside funds within the Sewerage Operation and Maintenance Plant Fund for future capital expenditures. It also committed all interest earned on these amounts. As of December 31, 2018, the balance of these designated funds was \$ 478,866.

When both restricted and unrestricted net positions are available, restricted resources are used only after the unrestricted resources are depleted.

## CITY OF MONTICELLO, ILLINOIS

### NOTES TO FINANCIAL STATEMENTS (Continued) December 31, 2018

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#### Note 1 - Summary of Significant Accounting Policies, continued

**Fund Equity:** Beginning with fiscal year 2012, the City implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." The following classifications describe the relative nature, extent and strength of the spending constraints placed on the City's fund balances:

- Nonspendable fund balance - amounts that are in nonspendable form (such as inventory) or are required to be maintained intact (such as perpetual trusts).
- Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government) through constitutional provisions or by enabling legislation.
- Committed fund balance - amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (i.e., City Council). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest level action to remove or change the constraint.
- Assigned fund balance - amounts the City intends to use for a specific purpose. Intent can be expressed by the City Council or by an official or body to which the City Council delegates the authority.
- Unassigned fund balance - amounts that are available for any purpose. Positive amounts are reported only in the general fund.

The City Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by City Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service or for other purposes).

The City would typically use Restricted fund balances first, followed by Committed resources, and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned resources first to defer the use of these other classified funds.

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

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**Note 2 - Property Tax Rates**

The City's property tax is levied each year on all taxable real property located in the City on or before the last Tuesday in December. The 2017 tax levy was passed by the Board on December 12, 2016. Property taxes attach as an enforceable lien on property as of January 1 and are payable in two installments on June 1 and September 1. The City receives significant distributions of tax receipts approximately one month after these due dates. These financial statements include property tax revenues collected from the 2017 tax levies.

The following are the tax rates applicable to the various levies per \$ 100.00 of assessed valuation (2017 - \$ 122,336,723; 2016 - \$ 115,863,830):

	<u>Maximum</u>	<u>Actual</u>	
	<u>2017</u>	<u>2017</u>	<u>2016</u>
	<u>Levy</u>	<u>Levy</u>	<u>Levy</u>
General Corporate	<b>.25000</b>	<b>0.21661</b>	0.21665
IMRF		<b>0.05147</b>	0.05082
Police Protection	<b>.15000</b>	<b>0.11563</b>	0.11565
Insurance		<b>0.07634</b>	0.07473
Bond and Interest		<b>0.17966</b>	0.18567
Social Security		<b>0.04256</b>	0.04257
Police Pension		<b>0.06533</b>	0.06986
		<b>0.74760</b>	0.75595
Total		<b>0.74760</b>	0.75595

**Note 3 - Custodial Credit Risk - Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2018, \$ 12,526,741 of the City's bank balance of \$ 12,526,741, was covered by FDIC insurance or collateralized by securities held by the pledging financial institution, and \$ -0- was exposed to custodial credit risk by being uninsured and uncollateralized.

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

**Note 4 - Capital Assets**

Capital asset activities for the year ended December 31, 2018, were as follows:

	Governmental Activities			Ending Balance
	Beginning Balance	Additions	Deletions	
<b>Nondepreciable assets:</b>				
Land	\$ 2,129,528			2,129,528
Construction in process	120,637	373,743		494,380
<b>Total</b>	<b>2,250,165</b>	<b>373,743</b>	<b>-</b>	<b>2,623,908</b>
<b>Depreciable assets:</b>				
Buildings	5,922,700			5,922,700
Vehicles	1,725,595			1,725,595
Land improvements	722,093			722,093
Equipment	1,923,260	134,250	130,276	1,927,234
Infrastructure	2,396,319			2,396,319
<b>Total</b>	<b>12,689,967</b>	<b>134,250</b>	<b>130,276</b>	<b>12,693,941</b>
<b>Total capital assets</b>	<b>14,940,132</b>	<b>507,993</b>	<b>130,276</b>	<b>15,317,849</b>
<b>Less accumulated depreciation:</b>				
Buildings	1,529,182	165,661		1,694,843
Vehicles	1,100,822	98,003		1,198,825
Land improvements	231,580	27,310		258,890
Equipment	1,221,662	114,801	130,276	1,206,187
Infrastructure	357,031	72,578		429,609
<b>Total accumulated depreciation</b>	<b>4,440,277</b>	<b>478,353</b>	<b>130,276</b>	<b>4,788,354</b>
<b>Total governmental activities capital assets, net</b>	<b>\$ 10,499,855</b>	<b>29,640</b>	<b>-</b>	<b>10,529,495</b>

Business-type Activities

Beginning Balance	Additions	Deletions	Ending Balance
194,981			194,981
5,205,797	6,301,925		11,507,722
5,400,778	6,301,925	-	11,702,703
2,166,563			2,166,563
46,109			46,109
777,798			777,798
830,253			830,253
3,820,723	-	-	3,820,723
9,221,501	6,301,925	-	15,523,426
1,082,454	40,667		1,123,121
21,419	6,441		27,860
487,379	50,851		538,230
128,956	17,392		146,348
1,720,208	115,351	-	1,835,559
7,501,293	6,186,574	-	13,687,867

CITY OF MONTICELLO, ILLINOIS

NOTES TO FINANCIAL STATEMENTS (Continued)  
December 31, 2018

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**Note 4 - Capital Assets, continued**

Depreciation expense for the year ended December 31, 2018 was charged to the following:

Governmental activities:	
City administration	\$ 47,345
Public safety	56,577
Public works	189,752
Parks and recreation	184,679
Business-type activities:	
Water fund	46,767
Sewer fund	68,584
	<hr/>
Total depreciation expense	\$ 593,704
	<hr/>

**Note 5 - Pension Plan**

**IMRF Plan Description:** The City of Monticello, Illinois' defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The City of Monticello, Illinois' plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this note. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. The report is available for download at [www.imrf.org](http://www.imrf.org).

**Benefits Provided:** IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

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**Note 5 - Pension Plan, continued**

**Benefits Provided, continued:** Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amounts.

**Contributions:** As set by statute, the City’s Regular and SLEP plan members are required to contribute 4.50% and 7.50%, respectively, of their annual covered salary. The statutes require employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2018 for Regular and SLEP was 9.85% and 22.80%, respectively, of annual covered payroll. The City also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

**Pension Contributions Made:** For the year ended December 31, 2018, the City made pension contributions of \$ 141,977 and \$ 17,185, respectively, for the Regular and SLEP plans.

**Number of Employees Covered:** For the year ended December 31, 2018, the plans covered the following employees:

	Regular	SLEP
Retirees and beneficiaries	26	1
Inactive, non-retired members	12	
Active members	26	1
Total members	64	2

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

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**Note 5 - Pension Plan, continued**

**Net Pension Liability:** The City's net pension liability was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The net pension liabilities for Regular and SLEP at December 31, 2018 are as follows:

	<u>Regular</u>	<u>SLEP</u>
Total pension liability	\$ 8,933,189	543,325
Plan fiduciary net position	<u>(8,131,866)</u>	<u>(366,389)</u>
Net pension liability (asset)	<u>\$ 801,323</u>	<u>176,936</u>
Percent funded	<u>91.03%</u>	<u>67.43%</u>

**Note 6 - Police Pension Fund**

The City of Monticello created and established a police pension fund by ordinance on April 12, 1999, in accordance with Article 3 of the Illinois Pension Code for the purpose of providing pension benefits to all full-time police officers entitled to participate in the benefits of the pension fund, as provided by Article 3 of the Illinois Pension Code and the Board of Trustees of the Pension Fund.

Subsequent to year end, the State of Illinois Department of Insurance performs actuarial calculations on the fund and computes the amount the City is to provide to fund this pension fund for the next year. The amount provided to fund this pension fund includes the employer's portion of the normal cost, and the amount necessary to amortize the unfunded accrued liabilities over a specified number of years. The results, actuarial assumptions and other pertinent disclosure information have been provided to the City of Monticello as of the report date for the year ended December 31, 2017. The employee contributions to the fund are 9.91% of the police officer's salary.

Funds for the City of Monticello Police Pension Fund have been invested in a certificate of deposit, various money market accounts, and a NOW checking account at Central Illinois Bank and First Mid-Illinois Bank & Trust summarized as follows as of December 31, 2018:

Certificate of deposit	\$ 1,112,066
Money market accounts	86,350
NOW account	<u>886</u>
Total	<u>\$ 1,199,302</u>

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

**Note 6 - Police Pension Fund, continued**

The results, actuarial assumptions and other pertinent disclosure information provided by the State of Illinois Department of Insurance for the year ended December 31, 2017 has been received and is as follows:

Actuarial value of assets	\$ 1,203,439
Deferred asset (unfunded accrued liability)	2,538,801
Present value of service retirement annuities (8)	<u>(3,017,415)</u>
Accrued liabilities for active participants (5)	<u>\$ 724,825</u>
Percent funded	<u>32.16%</u>

Based on the above figures, the actuarially-determined employer contribution the City should make for 2018 to arrive at the annual requirements of the fund as prescribed by Section 3-125 of the Illinois Pension Code is \$ 203,416. For 2018, total City contributions were \$ 211,346.

**Note 7 - Contingencies**

The City has pending litigation arising in the ordinary course of its operations. The City and its attorney believe that the ultimate liability, if any, in connection with these matters will not have a material effect on the City's financial condition or results of operations. In addition, certain matters may fall under the City's risk management coverage (see Note 1).

**Note 8 - Long-Term Liabilities**

A summary of long-term liability activity for the year ended December 31, 2018 is as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities:					
General obligation debt certificates	\$ 1,505,000		165,000	1,340,000	170,000
General obligation bonds	1,100,000		155,000	945,000	165,000
Notes payable	746,655	530,000	100,651	1,176,004	162,987
	<u>3,351,655</u>	<u>530,000</u>	<u>420,651</u>	<u>3,461,004</u>	<u>497,987</u>
Business-type activities:					
Notes payable	677,637		126,854	550,783	130,960
Wastewater system revenue bonds	4,455,000	6,170,000		10,625,000	255,000
	<u>\$ 5,132,637</u>	<u>6,170,000</u>	<u>126,854</u>	<u>11,175,783</u>	<u>385,960</u>

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

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**Note 8 - Long-Term Liabilities, continued**

Additional detailed information on long-term liabilities follows:

**Governmental Activities:**

GENERAL OBLIGATION DEBT

During the 2011 fiscal year, the City issued \$ 1,550,000 of general obligation (limited tax) debt certificates, Series 2010, the proceeds of which were used to help finance the construction of an approximate 550,000 gallon elevated water tower.

Interest payments on the Series 2010 debt certificate began May 1, 2011, and principal payments began November 1, 2011. The debt certificate matures on November 1, 2030. Interest rates payable on the debt certificate ranges from 2.25% to 6.50%.

During the 2010 fiscal year, the City issued \$ 1,075,000 of general obligation (limited tax) debt certificates, Series 2009, and \$ 2,000,000 of general obligation bonds, Series 2009, the proceeds of which were used to help finance the construction of a new pool and bath house.

Interest payments on the Series 2009 debt certificates began on June 1, 2010, and principal payments began on December 1, 2010. The debt certificates mature on December 1, 2021. Interest rates payable on the debt certificates range from 2.35% to 5.20%.

Principal and interest payments on the Series 2009 bonds began on December 1, 2010. The bonds mature on December 1, 2023. Interest rates payable on the bonds range from 2.35% to 5.50%.

The debt certificates and the bonds have been issued as Build America Bonds (BAB) as provided for under the American Recovery and Reinvestment Act of 2009 (ARRA). As such, the City is eligible to receive a refundable tax credit equal to 35% of the total coupon interest payments made.

NOTES PAYABLE

On April 23, 2015, the City entered into a note payable with First Mid-Illinois Bank & Trust for the purchase of a fire truck. The note is payable in annual installments of \$ 75,605, including interest at 3.375%, due April 23, 2025. The note is unsecured.

On November 1, 2017, the City entered into a note payable with First Mid-Illinois Bank & Trust for the purchase of equipment. The note is payable in annual installments of \$ 48,623, including interest at 2.75%, due November 1, 2022. The note is unsecured.

On January 29, 2018, the City entered into a note payable with First Mid-Illinois Bank & Trust for a building addition. The note is payable in annual installments ranging from \$ 60,158 to \$ 60,443, including interest at 2.99%, due January 15, 2028. The note is unsecured.

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

**Note 8 - Long-Term Liabilities, continued**

**Governmental Activities, continued:**

PRINCIPAL AND INTEREST PAYMENTS IN SUBSEQUENT YEARS

Year	Debt Certificates		Bonds		Notes Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ 170,000	76,268	165,000	50,354	162,987	22,454
2020	175,000	67,533	175,000	42,352	153,872	31,570
2021	180,000	58,545	190,000	32,990	158,616	26,824
2022	80,000	49,298	200,000	22,826	163,495	21,911
2023	80,000	44,858	215,000	11,824	119,937	16,881
2024-2028	450,000	151,418		11,824	417,097	31,891
2029-2032	205,000	20,150				
	<u>\$ 1,340,000</u>	<u>468,070</u>	<u>945,000</u>	<u>160,346</u>	<u>1,176,004</u>	<u>151,531</u>

**Business-Type Activities:**

REVENUE BONDS

In December 2016, the City issued \$ 9,000,000 of Series 2016A and \$ 5,285,000 of Series 2016B wastewater system revenue bonds (WWTP Bonds) through the U.S. Department of Agriculture - Rural Development. Advances will be drawn when necessary to finance the construction of a new wastewater treatment plant.

Interest accrues on advances drawn through May 1, 2019, the date that principal and interest payments begin. Both bond series mature on May 1, 2056. The interest rate on both bond series is 1.875%. Total interest paid in 2018, which was capitalized, was \$ 130,496.

As of December 31, 2018, the City had drawn \$ 10,625,000 of advances on the bonds.

Debt service on these revenue bonds are payable solely through the net revenue of the activities of the Sewer Fund.

CITY OF MONTICELLO, ILLINOIS

NOTES TO FINANCIAL STATEMENTS (Continued)  
December 31, 2018

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Note 8 - Long-Term Liabilities, continued

Business-Type Activities, continued:

NOTES PAYABLE

On June 10, 2013, the City entered into a note payable with First Mid-Illinois Bank & Trust for the purchase of a new jet vactor machine. The note is payable in annual installments of \$ 28,027, including interest at 2.83%, due June 10, 2022. The note is unsecured.

On June 2, 2017, the City entered into a note payable with First Mid-Illinois Bank & Trust to finance its above ground tank rehabilitation project. The note is payable in annual installments of \$ 121,513, including interest at 3.50%, due June 1, 2022. The note is unsecured.

PRINCIPAL AND INTEREST PAYMENTS IN SUBSEQUENT YEARS

Year	Notes Payable		WWTP Bonds	
	Principal	Interest	Principal	Interest *
2019	\$ 130,960	18,580	255,000	
2020	135,336	14,204	260,000	
2021	139,940	9,600	270,000	
2022	144,547	4,880	275,000	
2023			280,000	
2024-28			1,485,000	
2029-33			1,635,000	
2034-38			1,785,000	
2039-43			1,980,000	
2044-48			2,150,000	
2049			250,000	
	<u>\$ 550,783</u>	<u>47,264</u>	<u>10,625,000</u>	

\* Interest to be determined based on final debt balance and accrual.

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

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**Note 9 - Required Individual Fund Disclosures**

At December 31, 2018, interfund receivables and payables consisted of the following:

	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
General Fund:		
Due to Working Cash Fund	\$	6,000
Due from Sewerage Fund	212,712	
Due to Sewerage Fund		3,639
Due to Waterworks Fund		3,536
Waterworks Fund:		
Due from General Fund	3,536	
Sewerage Fund:		
Due from General Fund	3,639	
Due to General Fund		212,712
Due to Working Cash Fund		703,381
Working Cash Fund:		
Due from General Fund	6,000	
Due from Sewerage Fund	703,381	
	<u>\$ 929,268</u>	<u>929,268</u>

The \$ 6,000 interfund amounts represent the initial \$ 1,000 deposit made to open the City's accounts payable checking account during the 2007 fiscal year, plus a \$ 5,000 deposit made for the HRA during fiscal year 2012. The \$ 703,381 amounts represent expenses paid by the Working Cash Fund on behalf of the Sewerage Fund for engineering and planning costs for a new Waste Water Treatment Plant. The City intends to repay this interfund loan with EPA loan proceeds once the project approval process is complete. The \$ 212,712 is costs related to the Viobin San/Sewer replacement project that were paid out of the General Fund of \$ 12,712 plus a 2017 advance of \$ 200,000 from the General Fund to the Sewerage Fund. The remaining amounts are payroll related.

Balances due among the governmental activities are eliminated on the government-wide Statement of Net Position. Balances due to the enterprise funds from the governmental activities are reported on the Statement of Net Position as internal balances.

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

**Note 10 - Fund Balances**

Committed Fund Balance: In 2007, the City Council approved a motion committing funds for future capital expenditures. It also committed all interest earned on these amounts. During the 2013-14 reporting period, the City Council approved committing video gaming revenue to support Habitat for Humanity and parks and playground repair, maintenance and replacement. They also approved committing \$ 100,000 of general funds per year from 2014 to 2017 for future recreation grants. Any farming revenues generated from the recreation park land will also be committed for this purpose.

Below is a summary of committed amounts, current and prior year committed earnings, current and prior year expenditures, and ending committed balances.

	General Fund	Working Cash Fund	Total
Board committed amounts	\$ 1,045,694	300,000	1,345,694
Prior earnings	38,863	30,764	69,627
Current period earnings	923	5,588	6,511
Current period expenditures	-	-	-
Committed balances, December 31, 2018	<u>\$ 1,085,480</u>	<u>336,352</u>	<u>1,421,832</u>

Restricted Fund Balances:

	General Fund	Tax Increment Financing Fund	Motor Fuel Tax Fund	Total
Restricted for:				
Levied funds to be used for bond principal and interest repayment	\$ 34,127			34,127
Debt sinking fund compliance	9,655	21,735		31,390
Allotted funds to be used for road and bridge construction and improvements			6,219,267	6,219,267
Restricted fund balance	<u>\$ 43,782</u>	<u>21,735</u>	<u>6,219,267</u>	<u>6,284,784</u>

**CITY OF MONTICELLO, ILLINOIS**

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**December 31, 2018**

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**Note 11 - Other Post-Employment Benefits Plan**

The City has an ordinance under which it covers post-employment insurance continuation benefits for those who qualify. If a full-time employee retires with at least 15 years of IMRF qualified service with the City, and such retired employee immediately receives his or her IMRF pension, then the City will pay on behalf of such retired employee the full expense of employee-only continued health insurance for the lesser of the period of five years, or until such retired employee reaches the age of Medicare eligibility. Total premiums paid for qualifying retirees (2) for the year ended December 31, 2018 were \$ 17,712, all of which were paid by the City.

The City is also paying health insurance benefits for a former police officer injured in the line of duty as required by Illinois Statute 820 ILCS 320/10. Under this statute, the City is required to pay health insurance premiums for the former officer and his spouse for the remainder of their lives (with benefits from any other source reducing the benefit). Total premiums paid for the year ended December 31, 2018 were \$ 18,600.

**Note 12 - Commitments**

In 2016, the City committed to replacing its wastewater treatment plant (WWTP). In connection with this, the City issued bonds totaling \$ 14,285,000 (see Note 8). Also, the City has entered into multiple agreements regarding the construction of the facility including an engineering agreement of just over \$ 1.2 million and a construction contract of just under \$ 13 million. This project was in progress at December 31, 2018.

**Note 13 - Prior Period Adjustment**

The City has determined that certain transactions were recorded incorrectly in a prior year.

Governmental Activities: In the General Fund, donations from a prior year were not recorded. The fund balance was restated for the beginning of this year, and the changes are noted below:

	Governmental Activities	General Fund
Net position / fund balance, as previously reported	\$ 17,376,509	2,474,522
Donations not recorded in prior year	7,276	7,276
Net position / fund balance, restated	\$ 17,383,785	2,481,798

**Note 14 - Subsequent Events**

The City has evaluated events occurring after the statement of net position date through May 23, 2019, in order to determine their potential for recognition or disclosure in the financial statements. The latter date is the same date the financial statements were available to be issued.

**OTHER SUPPLEMENTARY INFORMATION**

**CITY OF MONTICELLO, ILLINOIS**

**BUDGETARY COMPARISON SCHEDULE - GENERAL FUND**

**For the year ended December 31, 2018**

	Budget - Original and Final	Actual	Variance
<b>Revenues received:</b>			
Property taxes	\$ 940,581	869,222	(71,359)
Sales taxes	1,203,400	1,126,265	(77,135)
Other local taxes	167,750	155,173	(12,577)
Illinois income tax	616,000	531,310	(84,690)
Personal property replacement taxes	1,100,000	1,137,539	37,539
Franchise revenue	94,793	109,236	14,443
Police revenue	33,000	24,397	(8,603)
Miscellaneous revenue	148,610	157,966	9,356
Interest	1,100	2,598	1,498
Recreation revenue	219,010	170,459	(48,551)
Refundable tax credit	27,332	25,473	(1,859)
<b>Total revenues received</b>	<b>4,551,576</b>	<b>4,309,638</b>	<b>(241,938)</b>
<b>Expenditures disbursed:</b>			
<b>Current:</b>			
City administration	1,225,013	940,333	284,680
Public safety	1,336,917	1,083,648	253,269
Public works	1,403,442	1,297,365	106,077
Parks and recreation	441,201	389,439	51,762
<b>Debt service:</b>			
Principal	275,000	350,651	(75,651)
Interest	86,854	101,336	(14,482)
Bond issuance costs		700	(700)
Capital improvements	298,524	636,301	(337,777)
<b>Total expenditures disbursed</b>	<b>5,066,951</b>	<b>4,799,773</b>	<b>267,178</b>
<b>Excess (deficiency) of revenues received over (under) expenditures disbursed</b>	<b>(515,375)</b>	<b>(490,135)</b>	<b>25,240</b>
<b>Other financing sources (uses):</b>			
Note payable proceeds		530,000	530,000
Transfer in (out)	119,504	85,020	(34,484)
<b>Total other financing sources (uses)</b>	<b>119,504</b>	<b>615,020</b>	<b>495,516</b>
<b>Net change in fund balance</b>	<b>\$ (395,871)</b>	<b>124,885</b>	<b>520,756</b>
Fund balance, beginning, as restated		2,481,798	
Fund balance, ending		\$ 2,606,683	

**CITY OF MONTICELLO, ILLINOIS**

**BUDGETARY COMPARISON SCHEDULE -  
MOTOR FUEL TAX FUND**

**For the year ended December 31, 2018**

	Budget - Original and Final	Actual	Variance
Revenues received:			
Motor fuel tax	\$ 223,960	202,451	(21,509)
Interest income	82,500	100,460	17,960
Total revenues received	<u>306,460</u>	<u>302,911</u>	<u>(3,549)</u>
Expenditures disbursed:			
Motor fuel tax projects	<u>938,300</u>	<u>373,107</u>	<u>565,193</u>
Total expenditures disbursed	<u>938,300</u>	<u>373,107</u>	<u>565,193</u>
Excess (deficiency) of revenues received over (under) expenditures disbursed	<u>(631,840)</u>	<u>(70,196)</u>	<u>561,644</u>
Net change in fund balance	<u>\$ (631,840)</u>	<u>(70,196)</u>	<u>561,644</u>
Fund balance, beginning		<u>6,289,463</u>	
Fund balance, ending		<u>\$ 6,219,267</u>	

**CITY OF MONTICELLO, ILLINOIS**

**BUDGETARY COMPARISON SCHEDULE -  
TAX INCREMENT FINANCING FUND  
For the year ended December 31, 2018**

	Budget - Original and Final	Actual	Variance
<b>Revenues received:</b>			
TIF District revenue	\$ 354,200	386,910	32,710
Interest income	145	497	352
Refundable tax credit	21,726	20,663	(1,063)
	<hr/>	<hr/>	<hr/>
Total revenues received	376,071	408,070	31,999
<b>Expenditures disbursed:</b>			
Current:			
City administration	48,950	1,668	47,282
Debt service:			
Interest	69,529	63,208	6,321
Principal	77,000	70,000	7,000
Bond issuance costs		500	(500)
Capital improvement	139,260	121,254	18,006
	<hr/>	<hr/>	<hr/>
Total expenditures disbursed	334,739	256,630	78,109
Excess of revenues received over expenditures disbursed	<hr/>	<hr/>	<hr/>
	41,332	151,440	110,108
<b>Other financing sources (uses):</b>			
Transfers in	123,310	112,100	(11,210)
Transfers out	(119,504)	(105,020)	14,484
	<hr/>	<hr/>	<hr/>
Total other financing sources (uses)	3,806	7,080	3,274
Net change in fund balance	<hr/>	<hr/>	<hr/>
	\$ 45,138	158,520	113,382
Fund balance, beginning		<hr/>	<hr/>
		403,655	
Fund balance, ending		<hr/>	<hr/>
		\$ 562,175	

**CITY OF MONTICELLO, ILLINOIS**

**BUDGETARY COMPARISON SCHEDULE -  
WATERWORKS FUND**

**For the year ended December 31, 2018**

	Budget - Original and Final	Actual	Variance
Operating revenues received	\$ 782,100	713,538	(68,562)
Operating expenditures disbursed:			
Operations, other than payroll and employee benefits	322,190	296,299	25,891
Payroll and employee benefits	269,086	236,519	32,567
Depreciation		46,767	(46,767)
Capital improvements *	66,810	26,575	40,235
Total operating expenditures disbursed	<u>658,086</u>	<u>606,160</u>	<u>51,926</u>
Excess of operating revenues received over expenditures disbursed	124,014	107,378	(16,636)
Non-operating revenues received (expenditures disbursed):			
Investment earnings	138	369	231
Interest expense	(19,150)	(19,150)	
Other financing sources (uses):			
Transfers in (out)	<u>(112,100)</u>	<u>(102,100)</u>	<u>10,000</u>
Change in net position	<u>\$ (7,098)</u>	<u>(13,503)</u>	<u>(6,405)</u>
Net position, beginning		<u>1,094,539</u>	
Net position, ending		<u>\$ 1,081,036</u>	

\* Budget amount represents all capital improvements for the fiscal year less \$ 112,100 amount budgeted to pay the 2018 water tower bond payment. That amount is shown on the transfers line. Also, the amount does not include \$ 121,500 budgeted for payment on the above-ground storage tank loan. The allocated principal portion of the current-year payment of \$ 102,350 is not included above, but the interest portion of \$ 19,150 is included on the interest expense line.

**CITY OF MONTICELLO, ILLINOIS**

**BUDGETARY COMPARISON SCHEDULE -  
SEWERAGE, OPERATION AND MAINTENANCE PLANT FUND  
For the year ended December 31, 2018**

	Budget - Original and Final	Actual	Variance
Operating revenues received *	\$ 1,120,962	959,159	(161,803)
Operating expenditures disbursed:			
Operations, other than payroll and employee benefits **	337,150	213,800	123,350
Payroll and employee benefits	367,542	320,654	46,888
Depreciation		68,584	(68,584)
Capital improvements ***	1,093,200	119,305	973,895
Total operating expenditures disbursed	<u>1,797,892</u>	<u>722,343</u>	<u>1,075,549</u>
Excess (deficiency) of operating revenues received over (under) expenditures disbursed	(676,930)	236,816	913,746
Non-operating revenues received (expenses disbursed):			
Investment earnings	275	1,037	762
Interest expense	(220,650)	(3,609)	217,041
Transfer in		<u>10,000</u>	<u>10,000</u>
Change in net position	<u>\$ (897,305)</u>	244,244	<u>1,141,549</u>
Net position, beginning		<u>1,443,775</u>	
Net position, ending		<u>\$ 1,688,019</u>	

\* Budget amount does not include \$ 10,213,500 budgeted for WWTP loan proceeds.

\*\* Budget amount has been reduced by \$ 30,910 which is the budgeted payment on the jet vac loan. The allocated principal portion of the current-year payment of \$ 27,260 is not included above, and the interest portion of \$ 3,650 is included on the interest expense line.

\*\*\* Budget amount represents capital improvements for the year less the amount budgeted for interest expense on the WWTP construction loan. That amount is being shown instead on the interest expense line. Also, the amount shown does not include budgeted costs of \$ 9,285,000 on the new WWTP.

**CITY OF MONTICELLO, ILLINOIS**

**SCHEDULE OF ASSESSED VALUATIONS AND TAXES  
EXTENDED AND COLLECTED**

**December 31, 2018**

	<b>Tax Year</b>			
	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Equalized assessed valuation	<b>\$ 122,336,723</b>	115,863,830	108,519,465	106,852,336
<b>Tax Rates:</b>				
General Corporate Fund	<b>0.21661</b>	0.21665	0.21186	0.20508
IMRF	<b>0.05147</b>	0.05082	0.04737	0.04586
Police Protection Fund	<b>0.11563</b>	0.11565	0.11267	0.10908
Insurance	<b>0.07634</b>	0.07473	0.07154	0.06926
Bond and Interest	<b>0.17966</b>	0.18567	0.18621	0.18467
Social Security	<b>0.04256</b>	0.04257	0.03964	0.03838
Police Pension	<b>0.06533</b>	0.06986	0.07250	0.07020
Total	<b>0.74760</b>	0.75595	0.74179	0.72253
<b>Tax Extensions:</b>				
General Corporate Fund	<b>\$ 252,041</b>	240,268	229,909	219,133
IMRF	<b>59,889</b>	56,360	51,406	49,002
Police Protection Fund	<b>134,543</b>	128,257	122,269	116,555
Insurance	<b>88,827</b>	82,877	77,635	74,006
Bond and Interest	<b>209,047</b>	205,911	202,074	197,324
Social Security	<b>49,521</b>	47,211	43,017	41,010
Police Pension	<b>76,016</b>	77,476	78,677	75,010
Total	<b>869,884</b>	838,360	804,987	772,040
<b>Collections:</b>				
General Corporate Fund	<b>252,002</b>	239,126	229,439	219,143
IMRF	<b>59,879</b>	56,092	51,419	49,004
Police Protection Fund	<b>134,522</b>	127,648	122,301	116,561
Insurance	<b>88,813</b>	82,483	77,655	74,010
Bond and Interest	<b>209,014</b>	204,931	202,128	197,334
Social Security	<b>49,514</b>	46,986	43,028	41,012
Police Pension	<b>76,004</b>	77,108	78,698	75,014
Total	<b>\$ 869,748</b>	834,374	804,668	772,078
Percent of extensions collected	<b>99.98%</b>	99.52%	99.96%	100.00%

Note: The above collections do not include tax increment financing revenues received for the periods which amounted to \$ 386,910 for the 2017 tax year.

**CITY OF MONTICELLO, ILLINOIS**

**SCHEDULE OF LEGAL DEBT MARGIN  
December 31, 2018**

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Assessed valuation - 2017 tax year	<u>\$ 122,336,723</u>
Statutory debt limitation (8.625% of assessed valuation)	<u>10,551,542</u>
Total debt:	
Sewer note payable	104,486
Wastewater system revenue bonds (advances to date)	10,625,000
General obligation debt certificates	1,340,000
General obligation bonds	945,000
Note payable	<u>1,622,301</u>
Total outstanding debt	14,636,787
Less debt not applicable to debt margin	<u>(10,729,486)</u>
Total applicable debt	<u>3,907,301</u>
Legal debt margin	<u>\$ 6,644,241</u>

**CITY OF MONTICELLO, ILLINOIS**

**SCHEDULE OF CONSTRUCTION IN PROGRESS AND  
CAPITAL ASSET ADDITIONS**

**Year ended December 31, 2018**

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Construction in progress:	
Outdoor Rec Facility Costs *	\$ (2,133)
Public Works Campus Costs	375,876
WWTP Costs	<u>6,301,925</u>
Construction in progress additions in 2018	6,675,668
Capital asset additions:	
2017 JD 310HLT	68,750
2017 JD 310HLT	<u>65,500</u>
Total capital asset additions in 2018	<u><u>\$ 6,809,918</u></u>

\* Costs of \$ 35,875 less tiling reimbursement of \$ 38,008.